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TO SECSTATE WASHDC 5398

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NODIS CHEROKEE

EO 11652 GDS
TAGS OVIP (GERALD R. FORD)
SUBJ PRESIDENTIAL LETTER

REF STATE 9368

PRESIDENT'S MESSAGE DELIVERED 09:45 JANUARY 15 TO
IVAN HEAD, SPECIAL ASSISTANT TO PRIME MINISTER TRUDEAU,
WHO ASSURED US PM WOULD HAVE IT BY 10:00 HOURS.
PORTER

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TELEGRAM

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PAGE 01 OTTAWA 00254 222315Z

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~~CONFIDENTIAL~~ OTTAWA 0254

NODS

E.O. 11652: GDS
TAGS: ETRU, ESTC, CU, CA
SUBJECT: CANADIAN TRADE WITH CUBA

REF: OTTAWA 201

1. MINISTER EXTERNAL AFFAIRS (MACEACHEN) PHONED PURSUANT TO CONVERSATION WITH HIM REPORTED REFTEL TO SAY HE HAD DISCUSSED MY REMARKS WITH RESPECT TO THE COLE/LITTON CASE WITH HIS COLLEAGUES THE MINISTERS OF INDUSTRY, TRADE AND COMMERCE (GILLESPIE) AND FINANCE (TURNER). HE AND HIS COLLEAGUES AGREED THAT THEY WOULD TRY TO KEEP MATTER FROM BECOMING PUBLIC CONTROVERSY AND WOULD MAKE APPROPRIATE EFFIRTS WITH PRESS AND IN PARLIAMENT IN THAT SENSE. HE EXPRESSED HOPE ADDITIONAL CASES WOULD NOT ARISE TO COMPLICATE SITUATION.

2. MINISTER SAID CANADIAN GOVERNMENT WELCOMED INDICATIONS THAT REVIEW OF US-CUBAN TRADE POLICY HAD BEEN AUTHORIZED AND INQUIRED WHETHER IT WOULD BE POSSIBLE FOR US GOVERNMENT TO STATE PUBLICLY THAT REVIEW IS UNDER WAY. (COMMENT: GUC WOULD PROBABLY LIKE TO USE SUCH STATEMENT IN EVENT SUBJECT ARISES IN PARLIAMENT, WHICH SEEMS LIKELY). I REMARKED IT MIGHT BE DIFFICULT FOR DEPARTMENT TO MAKE FACT OF REVIEW PUBLIC WHILE IT IS UNDER WAY, ADDING I WOULD CONVEY HIS INQUIRY.

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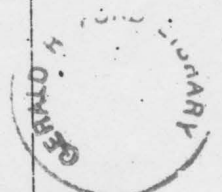
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PAGE 02 OTTAWA 00254 222315Z

EM MINISTER ALSO EXPRESSED DESIRE THAT COLE/LITTON CASE BE SETTLED PROMPTLY. I SAID CASE BEING GIVEN ALL APPROPRIATE CONSIDERATION, BUT THERE ARE MANY CURRENTS OF OPINION IN UNITED STATES ON SUBJECT OF TRADE WITH CUBA WHICH WOULD HAVE TO BE CONSIDERED IN CONNECTION WITH THE WAIVER LITTON NOW SEEKING. MANY OTHER US-AFFILIATED COMPANIES IN CANADA (THERE ARE ABOUT FIVE THOUSAND) NO DOUBT INTERESTED IN OUTCOME OF MATTER. MACEACHEN SAID HE UNDERSTOOD DECISION NOT EASY MATTER.

4. MINISTER THEN SAID SECRETARY KISSINGER HAD INDICATED HE WOULD TRY TO FIND TIME TO DISCUSS WITH HIM TRADE WITH CUBA IF NECESSARY. MACEACHEN SAID HE NOT ASKING THAT DATE BE SET FOR SUCH MEETING, BUT HE WANTED US TO KNOW THAT HE THINKING ABOUT REQUESTING TIME WITH THE SECRETARY TO DISCUSS MATTER. I SAID I WOULD CONVEY HIS REMARKS. (COMMENT: IF MINISTER IS PRESSED IN PARLIAMENT ON SUBJECT HE WILL PROBABLY MENTION NOTIFICATION TO US THAT HE HOPES FOR DISCUSSION WITH SECRETARY).
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E.O. 11652: GDS
 TAGS: ENRG, CA
 SUBJ: IEA: MARCH 6-7 GOVERNING BOARD MEETING ON
 ACCELERATED DEVELOPMENT

REF: STATE 46682

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PAGE 02 OTTAWA 00788 042336Z

1. U.S. VIEWS ON ACCELERATED DEVELOPMENT PRESENTED TO EXTAFF OFFICIALS UPON RECEIPT OF REFTEL MARCH 3 AND WILL BE SUBJECT TO FURTHER GOC INTERAGENCY REVIEW AT MEETING MORNING OF MARCH 5.

2. IN MEANTIME, EXTAFF OFFICIAL HAS INFORMED EMBOFF THAT CANADIAN GOVERNING BOARD REP PETER TOWE HAS BEEN INSTRUCTED THAT GOC HAS NO RPT NO PROBLEM IN INRPCIPLE WITH U.S. VIEWS AS CONTAINED REFTEL.

3. IN MORE SPECIFIC TERMS, OTTAWA HAS INFORMED TOWE THAT GOC FULLY SUPPORTS AN OIL "FLOOR PRICE AND AT A "HIGH LEVEL" WHICH WOULD PROBABLY ONLY BE SUPPORTED BY THE U.S., NORWAY AND POSSIBLY THE U.K. THIS CANADIAN ASSESSMENT, ACCORDING TO EXTAFF OFFICIAL, THEREFORE LEADS TO DOUBTS ABOUT "SALEABILITY" OF HIGH FLOOR PRICE TO JAPAN AND MOST OTHER EUROPEAN COUNTRIES. WITH REGARD TO MACHANICS, CANADA WOULD PREFER TO SEE A "GENERAL AGREEMENT" RATHER THAN A "SPECIFIC ACROSS-THE-BOARD AGREEMENT." FOR EXAMPLE, THE CANADIANS, FOR THEIR PART, FIND LITTLE APPEAL IN IMPLEMENTATION THROUGH TARIFF MEASURES.

4. ON MATTER OF COOPERATION ON SPECIFIC MEASURES OF ASSISTANCE TO STIMULATE INVESTMENT IN ENERGY ON A PROJECT-BY-PROJECT BASIS, THE CANADIAN DELEGATION WILL WANT TO KNOW WHAT THE SPECIFICS ARE BEFORE COMMENTING. EXTAFF OFFICIAL EMPHASIZED, FOR EXAMPLE, THAT CANADA WOULD FIND GREAT DIFFICULTY IN ANY MEASURE WHEREBY FOREIGN INVESTMENT IN A CANADIAN ENERGY PROJECT WAS TIED IN ANY WAY TO AN EXPORT COMMITMENT IN PROPORTION TO THE INVESTMENT. HE STATED FLATLY THAT SUCH A MECHANISM WOULD NOT RPT NOT BE POSSIBLE UNDER EXISTING NATIONAL LEGISLATION. COOPERATION ON ENERGY RESEARCH AND DEVELOPMENT, HOWEVER, WAS ANOTHER MATTER AND A SUBJECT OF INTEREST AND ACCEPTANCE TO CANADA.

5. EXTAFF OFFICIAL STATED HE WOULD GET BACK TO EMBASSY BY NOON TOMORROW (MARCH 5) IN THE EVENT THE INTERAGENCY MEETING CAME UP WITH ANY NEW OR

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PAGE 03 OTTAWA 00788 042336Z

DIFFERING POSITIONS ON THE U.S. VIEWS. IN THE ABSENCE OF ANY FURTHER COMMUNICATION, EXSTAFF OFFICIAL SAID WE COULD ASSUME THAT INSTRUCTIONS TO TWE AS OUTLINED ABOVE STAND AS STATED.

6. CANDEL TO GOVERNING BOARD MEETING, IN ADDITION TO TWE, WILL CONSIST OF ASSISTANT DEPUTY MINISTER BILL HOPPER AND FRED GORGET OF DEPARTMENT OF ENERGY, MINES AND RESOURCES, PORTER

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DEPT PLEASE REPEAT TO SECRETARY'S PARTY

E.O. 11652: GDS
TAGS: PFUR, NATO, CA
SUBJECT: CSCE SUMMIT MEETING

1. AT DINNER PARTY MARCH 20 FOR SACUR, PRIME MINISTER TRUDEAU'S SENIOR FOREIGN POLICY ADVISER IVAN HEAD REGISTERED HIS AND TRUDEAU'S UNHAPPINESS ON LEARNING FROM BRITISH FORMIN CALLAGHAN THAT "TWO OR THREE PEOPLE" HAD TAKEN DECISION THAT CSCE SUMMIT WOULD BE HELD ON JUNE 29 OR 30. HEAD SAID CALLAGHAN CITED SECRETARY KISSINGER PERSONALLY AS HIS SOURCE AND INDICATED THAT THE END JUNE DATE REPRESENTED AN AGREEMENT REACHED BETWEEN US AND SOVIET LEADERS. HEAD SAID THAT ASIDE FROM THE PHYSICAL/TECHNICAL PROBLEMS OF PUTTING TOGETHER A SUMMIT MEETING THAT EARLY, CANADA FOUND THIS TO BE A POOR WAY TO RUN AN ALLIANCE OR CONDUCT A CONSULTATION.

2. BOTH GENERAL HAIG AND I ASSERTED THAT HIS INFO WAS CONTRARY TO ALL INDICATIONS WE HAD RECEIVED, WHICH WERE THAT US FAR FROM COMMITTED TO ANY DATE, THAT US FELT AGREEMENT ON DATE CONDITIONAL ON PROGRESS IN CURRENT TALKS, AND THAT EARLIEST DATE US ENVISAGED AT PRESENT WAS MID-JULY. IN CALL ON HEAD THIS MORNING, POL COUNSELOR REITERATED THESE POINTS, BUTTRESSED THEM BY PROVIDING HEAD WITH WIRELESS FILE STATEMENT FROM SECRETARY'S PARTY DATED MARCH 19 IN WHICH "SENIOR

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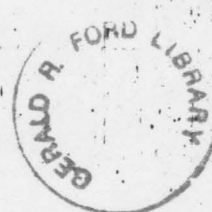
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US OFFICIAL" WAS QUOTED AS STATING THAT WASHINGTON HAS NO FIXED IDEA ON WHEN CSCE SUMMIT SHOULD TAKE PLACE, AND SUGGESTED THAT DISCUSSION ABOUT POSSIBLE PRE-SUMMIT NATO SUMMIT MAY HAVE CONFUSED ISSUE. HEAD (AS INTENDED) SEEMED TO HAVE IMPRESSION THAT "SENIOR US OFFICIAL" CITED IN WF WAS SECRETARY HIMSELF, AND APPEARED TO BE SOMEWHAT LESS CONFIDENT OF ACCURACY OF BRITISH REPORT, BUT ALSO WAS NOT ENTIRELY CONVINCED BY OUR DISCLAIMERS.

3. COMMENT: THIS STORY COULD BE GOING THE ROUNDS OF NATO CAPITALS, FEEDING OLD FEARS OF A US-SOVIET DEAL BEING MADE OVER ALLIES' HEADS. IT HAS, AT MINIMUM, GENERATED SUCH FEARS IN CANADIAN MINDS. PROBABLY RECORD CAN BE SET STRAIGHT ONLY BY A PERSONAL MESSAGE FROM SECRETARY TO TRUDEAU (AND POSSIBLY OTHER NATO HEADS OF GOVERNMENT) SETTING FORTH PRECISELY SECRETARY'S VIEWS ON CSCE SUMMIT DATE AND NATO SUMMIT TO PRECEDE OR FOLLOW IT.
PORTER

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CHEROKEE

E.O. 11652:IGDS
TAGS: CA US
SUBJECT: MIDDLE EAST

FOR THE SECRETARY FROM AMBASSADOR PORTER

REACTION OF CANADIAN GOVT TO YOUR RETURN FROM MIDDLE EAST INDICATES CONSIDERABLE UNEASINESS AND DESIRE TO HEAR YOU ON SUBJECT. IF YOU PLAN TO BRIEF ALLIES IN WASHINGTON IT WOULD BE DEEPLY APPRECIATED HERE IF YOU COULD INVITE EXTERNAL AFFAIRS MINISTER TO BE PRESENT. GOVT WILL SHORTLY BE QUESTIONED IN PARLIAMENT ABOUT FUTURE OF CAN PEACEKEEPING FORCE AND TRUDEAU WANTS TO BE HELPFUL. YOU CAN ALSO DEPEND ON THEM TO BE DISCREET WITHIN LIMITES YOU PRESCRIBE.

I HAVE NOT DISCUSSED SUBJECT WITH GOVT, BUT I NOT BUILDUP ON CONCERN HERE THAT USUALLY DEVELOPS WHENEVER WE HAVE PROBLEMS.

PLEASE LET ME KNOW WHAT YOU DEEM POSSIBLE.

WARMEST REGARDS. IT WAS A MAGNIFICENT EFFORT. PORTER

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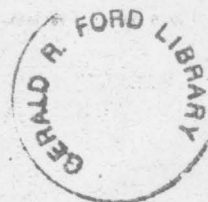
EXISTING SUPPLIES FROM CONVENTIONAL PRODUCING AREAS, SUPPLY/DEMAND CROSSOVER WILL OCCUR IN 1979. EVEN ASSUMING THAT GAS SUPPLY INCREASES FROM TRADITIONAL PRODUCING AREAS AND DOMESTIC DEMAND FALLS IN RESPONSE TO SUBSTANTIAL PRICE INCREASES (WHICH HOPPER SAID WOULD BE ANNOUNCED WITHIN NEXT TWO WEEKS AND RAISE DOMESTIC PRICE TO ABOUT THREE TIMES CURRENT LEVEL), THIS WILL BE DELAYED ONLY UNTIL MID-1980S. AVAILABILITY OF NEW SUPPLIES FROM ARCTIC COULD ENABLE CANADA TO SQUEAK THROUGH, BUT THERE HAS NOT YET BEEN DECISION ON MACKENZIE VALLEY PIPELINE. THUS IT IS CLEAR THAT CANADIANS WILL HAVE TO ALLOCATE GAS IN CANADA AND "CURTAIL SOME EXPORTS."

4. DOMESTIC POLITICAL PROBLEMS FOR GOC WILL BE QUITE SUBSTANTIAL. THERE WILL BE STRONG PRESSURE TO STOP EXPORTS IMMEDIATELY. HOWEVER, STUDY INDICATES COMPLETE CESSATION OF EXPORTS WOULD NOT HELP -- OSTENSIBLY ADDING AT MOST SEVERAL ADDITIONAL MONTHS TO CROSSOVER DATE -- BUT IN FACT COULD HURT BY REDUCING CASH FLOW TO PRODUCERS NECESSARY FOR COMBINED EXPLORATION AND DEVELOPMENT.

5. MACNABB AND ROBINSON SAID CANADA WISHED TO CONSULT FULLY WITH USG ON HOW TO MINIMIZE IMPACT IN U.S. OF ANY EXPORT CURTAILMENTS. MACNABB SAID FIRST SERIOUS SHORTFALLS WILL NOT OCCUR BEFORE 1976-7 HEATING SEASON, PROVIDING TIME TO DISCUSS SIZE AND IMPACT OF CURTAILMENTS WITH U.S. TO LESSEN PROBLEMS. NEB REPORT RECOMMENDS THAT ALL "REASONABLE" CANADIAN DEMANDS BE MET BEFORE EXPORTS. "REASONABLE" CANADIAN DEMAND NOT YET DEFINED, BUT GOC WILL RESTRICT INEFFICIENT GAS USE (E.G. RESTRICTIONS ON USE AS BOILER FUEL) TO LIMIT GROWTH IN CANADIAN DEMAND. CANADA WILL MOVE SHORTLY TO GIVE NEB AUTHORITY TO ALLOCATE GAS ON INTER-PROVINCIAL BASIS.

6. I STRESSED OUR SERIOUS CONCERN AT THE PROSPECT OF REDUCTION IN GAS EXPORTS IN VIEW OF EXISTING SERIOUS SHORTAGES IN DOMESTIC SUPPLY. DECREASE IN EXPORTS FROM CANADA WOULD WORSEN SITUATION AND WOULD HAVE

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VERY SEVERE IMPACT IN CERTAIN REGIONS, I SAID I WAS ALSO CONCERNED BECAUSE OF THE ADVERSE EFFECT THIS DECISION WOULD HAVE-- ON TOP OF EARLIER CANADIAN ACTIONS ON OIL AND GAS PRICES AND OIL EXPORTS -- ON THE ENTIRE RANGE OF OUR BILATERAL RELATIONS. WE APPRECIATED OFFER OF CONSULTATIONS AND CHANCE TO WORK WITH GOC.

7. CANADIANS EXPECT REPORT WILL BE MADE PUBLIC IN MID-JULY. THEY WILL PROVIDE US WITH ADVANCE COPY. THEY WOULD PLAN TO HAVE FIRST CONSULTATIONS END JULY OR EARLY AUGUST.

8. I HAVE MADE THIS MESSAGE NODIS BECAUSE OF CANADIAN SENSITIVITY ABOUT PREMATURE DISCLOSURE CONTENTS REPORT WHICH HAS SO FAR NOT LEAKED. (INFORMATION ABOUT PROSPECTIVE DOMESTIC GAS PRICE INCREASES IS ALSO EXTREMELY SENSITIVE PENDING PUBLIC ANNOUNCEMENT BY GOC WHICH MAY OCCUR WHEN NEW BUDGET IS BROUGHT DOWN ON EVENING OF JUNE 23.) THEY ARE VERY CONCERNED OVER POSSIBLE DOMESTIC POLITICAL IMPACT OF REVEALING THEY HAD CONSULTED WITH US IN ADVANCE OF PUBLICATION OF NEW REPORT. I WILL HAVE RECOMMENDATIONS FOR YOU ON HANDLING OF CONSULTATION UPON MY RETURN. IN MEANTIME YOU MAY WISH TO PASS THIS TO FRANK ZARB WITH REQUEST THAT HE HANDLE VERY CAREFULLY SO AS TO AVOID LEAKS.
PORTER



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CHEROKEE

FOR THE SECRETARY FROM THE AMBASSADOR

E.O. 11652: GDS
TAGS: OVIP
SUBJ: SECRETARY'S VISIT TO MILWAUKEE

NEWS REPORTS INDICATING YOU WILL BE ATTENDING BASEBALL GAME IN MILWAUKEE JULY 15 HAVE PROMPTED OFFICIAL INFORMAL CANADIAN INQUIRY WHETHER THEY SHOULD PLAN TO RECEIVE YOU AT ABOUT THEN OR LATER. YOU MAY RECALL MACEACHEN RETURNED FROM EUROPE WITH IMPRESSION JULY 16 WAS POSSIBLE DATE FOR YOUR VISIT TO OTTAWA.

THEY HAVE ALSO HEARD THAT YOU PLAN TO VISIT MONTREAL IN AUGUST. THEY EXPRESS WELCOME BUT OBVIOUSLY EXPECT YOUR VISIT THERE WILL BE PRECEDED BY ONE TO OTTAWA.

MAY I HAVE YOUR COMMENTS? PORTER

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68 10/15/01



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NODIS CHEROKEE

FROM AMBASSADOR PORTER

E.O. 11652: GDS
TAGS: OVIP (SECRETARY KISSINGER), CA
SUBJ: SECRETARY'S VISIT TO MONTREAL

1. REQUEST SECRETARY'S AUTHORIZATION TO CANCEL POST-LUNCHEON TOUR OF MONTREAL WITH MAYOR. THIS RECOMMENDATION BASED ON POLITICAL AND SECURITY REASONS WHICH I AM PREPARED TO DETAIL TO SECRETARY PERSONALLY.
2. IF SECRETARY FEELS HE SHOULD PROCEED WITH TOUR, I REQUEST HIS PERMISSION TO AWAIT HIS DEPARTURE AT AIRPORT.
3. PLEASE REPLY THROUGH CONGEN MONTREAL. PORTER



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NODIS CHEROKEE

FOR THE SECRETARY FROM THE AMBASSADOR

E.O. 11652: GDS
TAGS: OVIP: CA (KISSINGER, HENRY A.)
SUBJECT: POSSIBLE VISIT TO CANADA

REFERENCE: OTTAWA 3032

SINCE DISPATCH REFTEL, MACEACHEN HAS ASKED US CANCEL
SUGGESTION ABOUT NOVEMBER AND SAYS OCTOBER 14-15 WOULD
BE VERY SUITABLE, REGRETS REFERENCE TO NOVEMBER DUE TO
STAFF MISUNDERSTANDING.
PORTER

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CHEROKEE

FOR THE SECRETARY FROM THE AMBASSADOR

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E.O. 11652: GDS

TAGS: PFDR, XF
SUBJECT: MIDDLE EAST MONITORING

- REGARDING QUESTION PUT TO FUNSETH AUGUST 13, I RESPECTFULLY URGE THAT WE PROCEED WITH UTMOST CAUTION IN ANY MATTER INVOLVING THE INSERTION OF AMERICAN CIVILIAN OR MILITARY TECHNICIANS INTO MIDDLE EAST FOR PURPOSE OF "MONITORING" MILITARY MOVEMENTS.
- THERE ARE LITERALLY HUNDREDS OF SIMILAR DESERT AREAS WHERE SUCH "MONITORING" MIGHT BE DESIRABLE IN DEALING WITH THE ARAB-ISRAELI DISPUTE, AND THE PRECEDENT CREATED BY ACCEDING TO SUCH AN IDEA COULD LEAD TO NUMBER OF SIMILAR DEMANDS RESULTING IN A PATTERN WHICH BEARS SOME RESEMBLANCE TO THE "ADVISORY TRAINING TEAMS" WE INITIALLY SENT TO VIET-NAM.
- THE UN AND NOT THE UNITED STATES SHOULD ASSUME SUCH RESPONSIBILITIES.
PORTER



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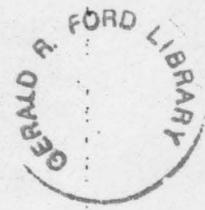
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EO 11652 GDS
TAGS CA GW UK FR IT JA
SUBJ ECONOMIC SUMMIT

REF STATE 241540

SECRETARY'S COMMENTS TO CANADIAN AMBASSADOR HAVE HAD REASSURING EFFECT ON GOC. EXSTAFF DEPUTY ROBINSON EXPRESSED THEIR APPRECIATION, AGREED THAT CONFRONTATION WITH FRENCH SHOULD BE AVOIDED AND WITH LINE SECRETARY INTENDS TAKE ABOUT CANADIAN PARTICIPATION AFTER OCTOBER 10 ANNOUNCEMENT. HE ADDED THAT EVENTUALLY GOC WILL BE FORCED DEAL WITH QUESTION CONCERNING NATURE OF PROBLEM AFFECTING CANADIAN PARTICIPATION IF FRENCH MAINTAIN THEIR POSITION.
PORTER



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