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FOIA MARKER

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Record Group/Collection: George H.W. Bush Presidential Records
Collection/Office of Origin: Chief of Staff, White House Office of
Series: Card, Andrew, Files
Subseries:

OA/ID Number: 02718
Folder ID Number: 02718-015

Folder Title:
Pan Am 103 Commission

Stack:	Row:	Section:	Shelf:	Position:
G	10	16	3	2

Commission of Fine Arts
Charles Atherton - Secretary

504-2200

Setting up a memorial entails the following
in a nutshell:

- Legislation passed by Congress
- Review by the Commission of Fine Arts
(7 Presidential appointees)
- Site selection/design selection

Could refer Mr. Ammerman to Charles Atherton
directly.

6/15 I called Bert Ammerman
re memorial.
He will be in
touch w/ Atherton
JAC

**THE WHITE HOUSE
WASHINGTON**

DATE:

TO:

FROM: ANDY CARD

THE WHITE HOUSE
WASHINGTON

DATE: June 4, 1990

6/13/90
4:20 pm
Called & left
word w/ office
already left
for day
JS

TO: Governor

FROM: **JACKIE KENNEDY**

Bert Ammerman/ Pan Am 103, said he talked to you during the ceremony on the 15th and that he had sent material to Skinner/via Betty Monroe requesting a place be set up in DC for a memorial to the Pan Am 103... he'd like to come in and talk to you

because those attending the ceremony in Lockabee (?) on June 30th would like to announce a place on that date.

(asked him to fax me material he set Skinner)

see attached

o- 201-768-3200 x 404

h- 201-391-0823

guidance

long process
can't circumvent

- Legislation / Congress 6/14/90
- Review by Comm. of Fine Arts (7 Presidential Appos) Card to call Ammerman
- Site selection bt. 2-4 pm today
- Design selection



Concrete Excavation & Utilities

311-313 ELM AVE., NORTH WALES, PA 19454 • 215/699-4764 • FAX: 215/699-3233

T E L E F A X - M E S S A G E

DATE: June 4, 1990
TO: Jackie Kennedy
FROM: Joe Horgan

TOTAL NUMBER OF PAGES (INCLUDING COVER SHEET): 8

COMMENTS: Attached is the letter from Gordon
Smith regarding the removals. For your info.
enclosed is the press release dated 4/17 for the
Safe Skies awarded to Bert Anneman

LOCKERBIE AIR DISASTER TRUST

Chairman of Trustees:
John V M Jameson

Trust Fund Manager:
Gordon Smith

Lockerbie Library
30-32 High Street
LOCKERBIE DG11 2JL

Telephone: 05762 4123
Fax No.: 0387 60094

4th April 1990

For the attention of Mr Bert Ammerman

Victims of Pan Am Flight 103
135 Algonquin Parkway
Whippany
New Jersey 07981
USA

Dear Bert,
MEMORIAL CAIRN

Further to the meeting in August 1989 between representatives of the Trust and Victims of Pan Am Flight 103 I am writing to confirm that the Trust is prepared to finance the erection of a memorial on a site acceptable to the American families.

The Trustees ask that you give consideration to a cairn, a traditional Scottish structure of individual stones to donate a site of special significance. Please find enclosed drawings to illustrate typical cairn structures which can, of course, be adapted to reflect personal wishes. Should this be acceptable, the Trust will

- a) arrange acquisition of 270 stones from Lockerbie
- b) arrange transportation to the USA
- c) finance construction costs
- d) arrange a plaque inscribed to the wishes of the families.

If, however, the families feel a cairn to be inappropriate, the Trustees will give sympathetic consideration to any alternative.

I look forward to hearing from you in due course to discuss the matter further and explore the practicalities.

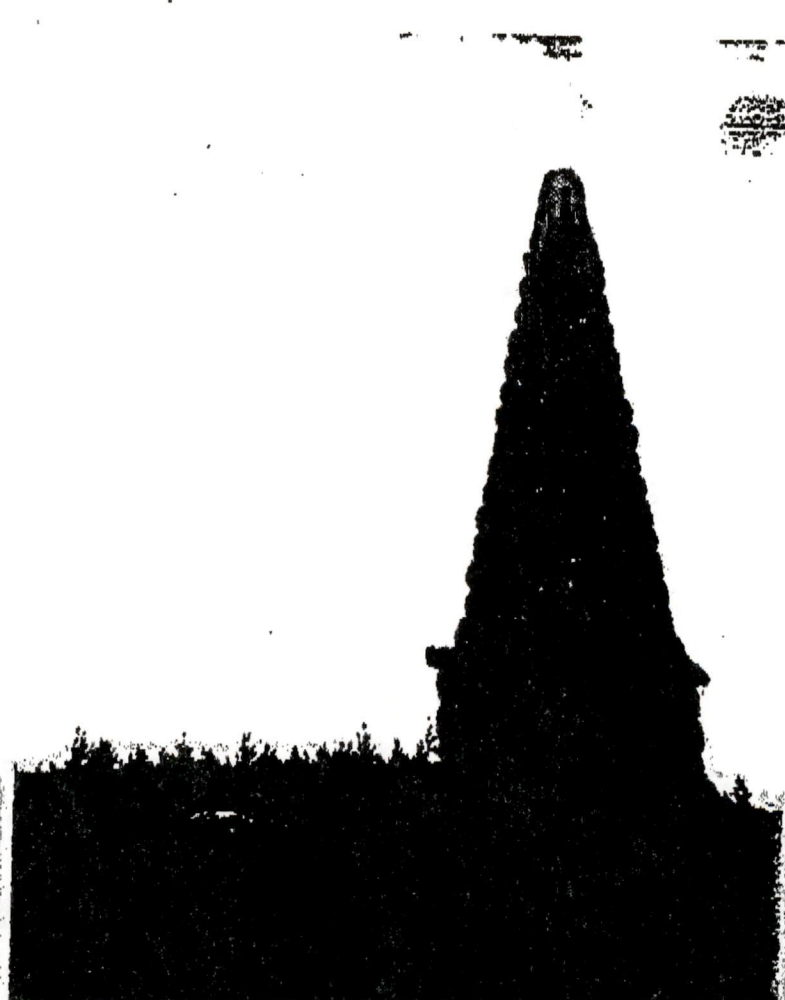
Sincerely

Gordon

Location - On Auchencloy Hill, some distance to the west of Loch Ken. The monument is now reached from the Forestry Commission's "Raider's Road" forest drive. No trees have been planted in direct line between the road and the monument so it can be seen quite clearly in the distance and it is possible to walk directly to it if conditions are favourable but I would not recommend this as the Black Water of Dee lies between. It is better to walk down the road signposted 'Barney Water' and take the first turning to the right after one has crossed the river then turn left down the ride which leads to the monument. Even so the going is rather rough and boggy and there is another stream to be crossed so it is best not to attempt it after very wet weather.

Description - Obelisk of squared, but not smoothed, granite blocks.

Inscription - Erected in memory of the martyrs R. Fergusson, J. MacNichtan, R. Stuart and J. Grierson who fell on this spot 18 Dec 1684.
From a collection made here on the 16 Aug 1835 and the profits of the sermon afterwards published preached on that day by the Rev. R. Jeffrey of Girthon
Dabæk III 17 & 18



Location - In front of Eskdalemuir Church.

Description Cairn shaped monument of dressed, grey stone on a red sandstone base. There is a red sandstone cross on each side of the monument and the inscriptions are on polished granite slabs with red sandstone surrounds.

Inscription

Front - To the glory of God and in honoured memory of the men of Eskdalemuir who died for their Country in the Great war 1914 - 1919

The Rev. Wm. Fulside, CF

Sgt. John Hogg, DCM, MM, CM

Sgt. Thos. McDonald, MM., Cns

L-Cpl. John Falside, KOJB

L-Cpl. John Scott, M.F. Police

L-Cpl. Peter McRobert, KOJB

Pte. James Bell, KOJB

Pte. Thomas Elliot, KOJB

Pte. James Falside, KOJB

Pte. Walter Fletcher, C. Hrs.

Pte. Thomas Hogg, KOJB

Pte. John Francis Little, Cns

Pte. David Jardine, Cns

Pte. John Malcolm, KOJB

Pte. James Murray, S. Gds.

Pte. James Shaw, KOJB

"Their name liveth for evermore"

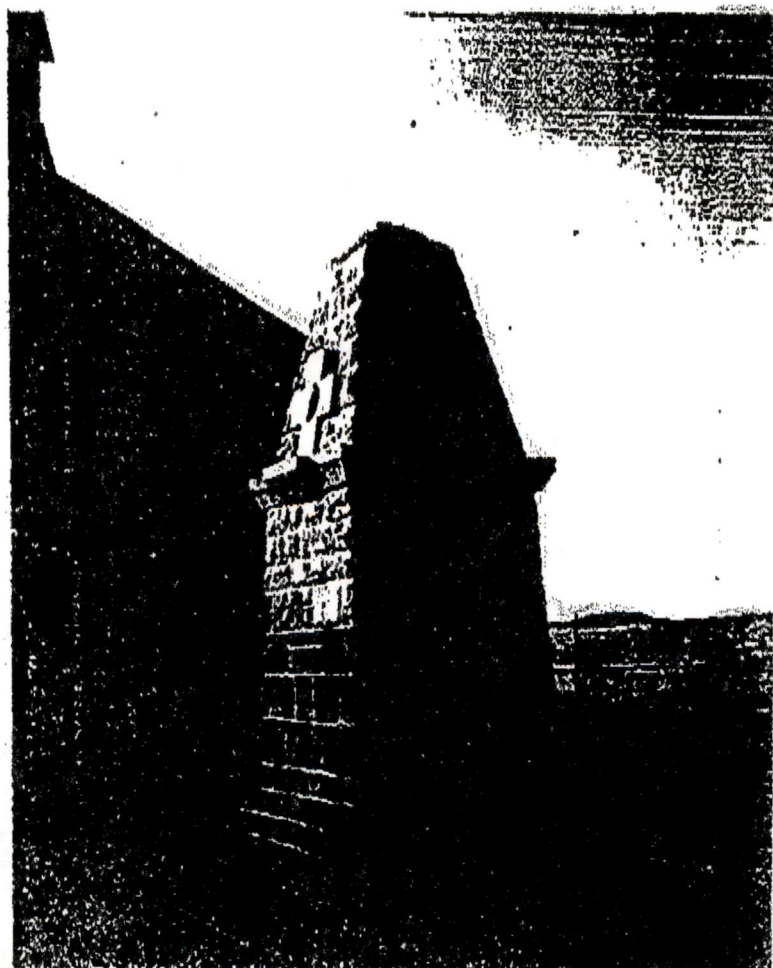
Right - And of those who died in the Second Great War, 1939 - 1945

L. Cpl. Walter Anderson, KOJB

L. Cpl. Alex. G. Cameron, NSRY

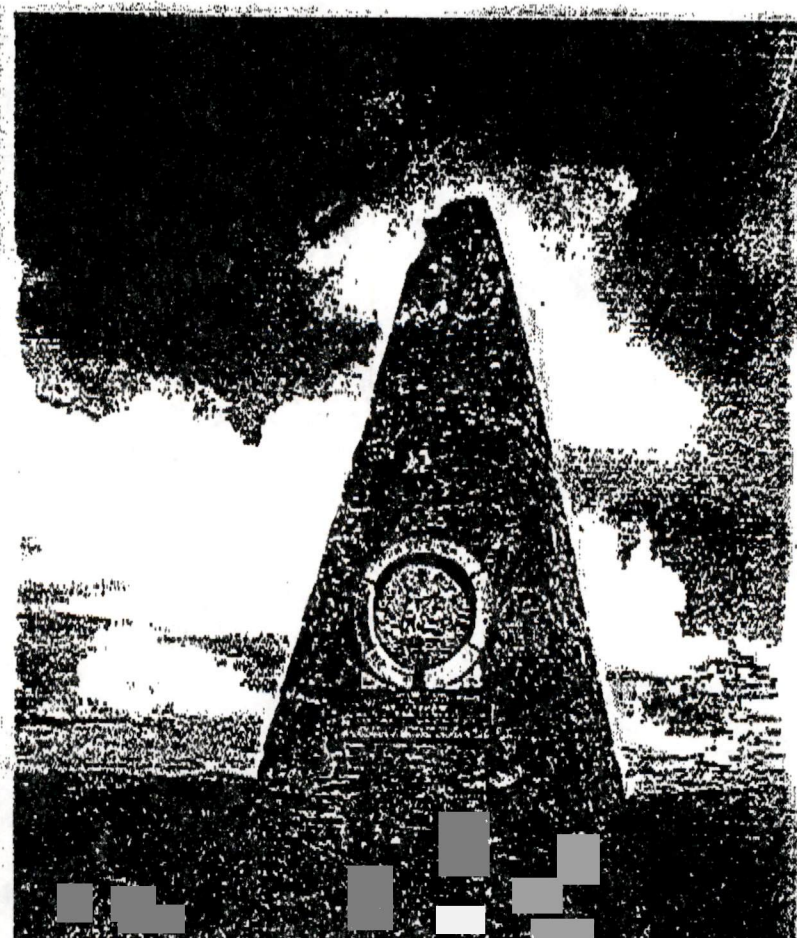
Pte. Alex McQueen, HG

Janet Henry, NAAFI



JOE GRAHAM'S MONUMENT

- Location:- On top of Almagill Hill, which is south of the Dalton - Lochmaben road.
- Description - Pyramidal cairn of local stone with an oval, bronze inset depicting a huntsman and hounds. The inscription is on a polished granite slab below.
- Inscription - In memory of Joe Graham, for many years huntsman of the Dumfriesshire fox hounds, who died in 1893 at the age of 80.
"And now he has gone far, far away,
We shall no'er hear his voice in the morning."



SENT BY HOLIDAY INN WALD GA : 4-18-98 3:20PM :

91224236814

931127514 1

**CONWAY
DATA, INC.**

UNCL, Please FAX To The Following :

(215) 695-3233

(201) 891-6417

News Release

HOLD FOR RELEASE APRIL 17

(201) 768-5406

(201) 524-3121

CONTACT: Paul Ryan
(404) 446-6996Thanks,
B.**Victims of Pan Am Flight 103 President Is
Winner of the New Conway Safe Skies Award**

ATLANTA, April 17 — Bert Ammerman, president of Victims of Pan Am Flight 103, has been named winner of the first annual Conway Safe Skies Award.

The announcement was made by McKinley Conway, president of Conway Data, Inc., publisher of the new global periodical *Site World* and sponsor of the award.

Atlanta-based Conway Data, Inc. is a global company specializing in research, publications and technology-related products for executives in corporate real estate and economic development.

Plans are in progress for an official presentation of the award to Mr. Ammerman in the near future.

"Mr. Ammerman has demonstrated outstanding courage and leadership in organizing and managing a grass roots citizens group that has helped shape U.S. policy relative to air terrorism," Conway stated.

-more-

SENT BY HOLIDAY INN VALD GA ; 4-18-98 3:21PM ;

91224238814

9311275;# 2

ADD 1
Award Winner

Mr. Ammerman, who was selected from a list of 19 outstanding nominees, will receive a check for \$25,000 for making the most significant contribution in 1989 to protecting global air travelers from acts of terrorism.

Mr. Ammerman, assistant principal of Northern Valley Regional High School in Old Tappan, N.J., helped form Victims of Pan Am Flight 103 shortly after his brother was one of 270 persons killed in a terrorist bombing over Lockerbie, Scotland, Dec. 21, 1988.

Largely through the efforts of Mr. Ammerman and Victims of Pan Am Flight 103, President Bush last August formed The Presidential Commission on Aviation, Security and Terrorism. The Commission is expected to conclude its work next month.

Mr. Ammerman was selected for the Conway Safe Skies Award by a distinguished panel representing broad corporate, scientific, aviation, civic and global travel interests:

- Dr. D.R. Chapman, former Director of Astronautics, NASA Ames Research Center, and Professor, Stanford University, California.
- Sir Leslie Froggatt, Chairman of the Board, Pacific Dunlop, and formerly Chairman of the Board and CEO, Shell Australia, Melbourne.
- Eugene Lang, president, REFAC Technology Development Corporation, New York
- F.A. Maljers, Chairman of the Board, Unilever, Rotterdam, Netherlands.
- Teodoro Moscoso, former ambassador to Venezuela and Chairman, Puerto Rico Economic Development Bank, San Juan.

-more-

SENT BY: HOLIDAY INN VALD GA ; 4-18-90 3:22PM ;

9122423881-

9311275143

**ADD 2
Award Winner**

"A direct link exists between security and economic development," McKinley Conway stated in explaining his motivation for establishing the Conway Safe Skies Award. "In recent years, we have seen the impact of terrorist acts on tourism and other businesses.

"The business community today is struggling to provide food, shelter and clothing for a rapidly expanding population," Conway said. "The world cannot afford to let terrorism or the threat of terrorism hinder economic development, which is so vital."

Air transport has become a key factor in economic development, argues Conway, an internationally recognized authority on business locations (and a private pilot for almost 50 years). Conway has stated that global air travel is a major factor in the emergence of new international financial centers.



United States Department of State

Washington, D.C. 20520

**FACSIMILE
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TRANSMISSION**

(202) 647-0341

CA

DATE June 6, 1990

BUREAU CA

NO. OF PAGES 5

INCLUDING THIS ONE

REFERENCE

TO: Ms. Jackie Kennedy, Chief of Staff's Office

The White House

PHONE NO. 647-6797

FROM: Betty Tamposi, Department of State

PHONE NO. 647-9576

COPY REQUEST BY:

COMMENTS:

IF YOU HAVE NOT RECEIVED ALL PAGES OF THIS
TRANSMISSION PLEASE CONTACT THIS OFFICE BY
TELEPHONE AS SOON AS POSSIBLE AT THE FOLLOWING
TELEPHONE NUMBER: () /

Jackie:

Per our discussion last night, enclosed is the Herb Schmertz proposal
for a memorial that would be of great interest to the families going
in to see the Governor.

Thanks.

Betty

THE SCHMERTZ COMPANYRECEIVED P.25
SIGNATURE Herb
4/11/90

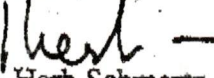
April 5, 1990

The Honorable Betty Tamposi
Assistant Secretary of Consular Affairs
Department of State
2201 C Street, N.W.
Washington, D.C. 20520

Dear Betty:

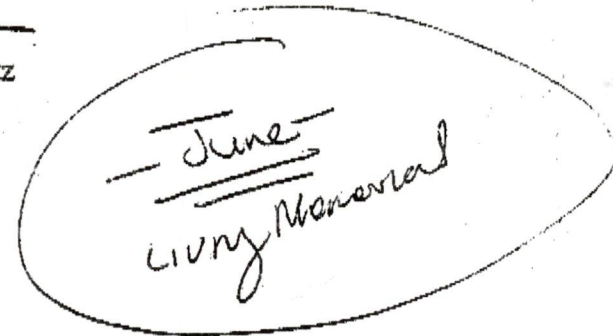
Enclosed is a description of the activities we discussed earlier last week. Feel free to treat it as a draft and make whatever suggestions, additions or deletions you feel appropriate. I will be away from the office until April 16th, but will be in touch with you that week.

Sincerely,


Herb Schmertz

HS:pd
Attachment

cc: Caroline Lewis



June
Living Memorial

230 PARK AVENUE • SUITE 805 • NEW YORK, NY 10169
TELEPHONE (212) 697-6890 • FAX: (212) 697-7189

555 13th STREET, N.W. • SUITE 1220 EAST TOWER • WASHINGTON, D.C. 20004-1109
TELEPHONE (202) 637-6680

DEPARTMENT OF STATE PROGRAM OF ACTIVITIES

The Schmertz Company would plan and assist the Department of State Office of Consular Affairs with the following programs. The overall purpose would be to improve the public's perception of and knowledge about the Office of Consular Affairs.

- I. Creation and Administration of a Public Affairs Advisory Council to the Department of State.
- II. Conceptualization and Administration of a Memorial for American victims of Terrorism.

RATIONALE FOR ABOVE PROGRAMS:

Advisory Council: The creation of a public affairs Advisory Council would put some of the most creative and talented individuals in the field in service to the Office of Consular Affairs. A concerted effort is needed to carefully select and motivate the members of the Council and to ensure that the Council fulfills its mission.

Monument to Victims of Terrorism: Public attention to terrorist acts and the fact that terrorists seek to undermine people's faith in their government's capacity to protect them, epitomizes the Department of State's enormous security responsibility. Travelers, citizens working abroad and the private sector look to embassies and consular offices in times of crisis. This protective responsibility also gives the Department of State an opportunity to demonstrate its international leadership role in combatting terrorism.

There is a lack of knowledge about the concerted research, educational and security efforts that have been a priority of the Department of State in recent years. A memorial to American victims of terrorism would graphically demonstrate the significant role of the Department of State and the Bush administration in combatting terrorism. It would also serve as the symbolic centerpiece inspiring greater research and cooperative efforts in this endeavor.

I. PUBLIC AFFAIRS ADVISORY COUNCIL

The Schmertz Company recommends that an Advisory Council be composed of leading private sector public affairs and communications executives. Individuals would be invited to participate based on their experience and the appropriateness of their industries, such as businesses that operate overseas.

The purpose of the Advisory Council would be to review and recommend a strategy and programs for the Office of Consular Affairs.

We anticipate that the Advisory Council would be composed of a dozen executives and would be chaired by Herbert Schmertz, a Vice Chair would be appointed by the members of the Council.

The Schmertz Company would be responsible for making the Council responsive to the needs of Department of State and for organizing meetings, work assignments and reports.

Among the issues we anticipate as part of this agenda are:

- o How the Consular Service can better interact with American citizens living, travelling and working in foreign countries, such as improving visa service and after-hours emergencies.
- o What initiatives are needed to educate the public about priorities of the Department of State such as combatting terrorism.
- o Update the public perception of foreign service and educational opportunities to serve the country in this regard.
- o What public affairs initiatives would be the most effective and how would they be financed. Ideas to study might include: issues advertising, public service announcements, Ad Council campaign, media appointments and events, educational programming, teleconferences with consular offices (through USIA resources), etc.

① Cost
② Ad for State?

II. MONUMENT TO AMERICAN VICTIMS OF TERRORISM

Background: International terrorism has rapidly become one of the gravest challenges to American interests around the world. In the Middle East, in Latin America, and in Western Europe, America has suffered heavy casualties and the threat has not diminished.

The knowledge accumulated about terrorism can provide the basis for a coherent strategy to deal with it. The Department of State has been encouraging this strategy through such organizations as a London Summit meeting on cooperative efforts to fight terrorism in June of 1985 attended by leaders of the industrial democracies.

Our understanding of the purpose and goals of the Department of State in combatting terrorism is that international cooperation, increased education and joint initiatives between international institutions, the government, the military and private industry is needed. We believe "A Monument to American Victims of Terrorism," would serve as the symbolic centerpiece of this crucial effort.

Concept: In remembrance of the many American victims of terrorism and to condemn these acts of senseless violence, a monument is proposed. Situated in the nation's capital, this monument would remember those for whom there is no memorial, whose lives were given in the most horrible example of victimizing innocent citizens.

The emphasis would be on the victims and not on the tragedies. The memorial would condemn the senselessness of terrorism. We would hope that a "Victim's Relief Organization" would be created for the families of victims of terrorism, in association with the building of this monument. No names would be included on this monument.

? danger
concept

Organization: With guidance from the Department of State, a Congressional Act would be sought to establish a "Victims of Terrorism Foundation" for the purpose of administering the memorial and raising funds to build it.

Blue Ribbon Committee: To guide the work of The Foundation and the conceptualization of the monument a blue ribbon panel composed of former Secretaries of State would be convened and chaired by Secretary Baker. Members of the Blue Ribbon Committee would meet to make policy decisions and guide the Foundation's activities. Such decisions would include: a statement of the purpose of the memorial, guidelines for

the memorial's creation and definition of terrorism, and timing its fundraising, building and inauguration.

A working committee composed of former current government officials, key congressional representatives, private industry, non-profit organizations and victims' family members would be appointed to carry out the mandate of the Blue Ribbon Committee.

Administration: The Schmertz Company would be available to administer the Foundation and monument building. Its activities would be guided by the Department of State and the Board of Directors.

Once the basic structure and goals of the Monument are laid out, the following administrative tasks would be carried by The Schmertz Company. In implementation we would draw on our experience working with the Vietnam Memorial and the National Park Service. We estimate that the following would require several years of work:

- I. Assistance with the Department of State's work with Congress and the Administration to create a monument.
- II. Planning with National Capital Park Service to select site and announcement of the Monument to the press and public.
- III. Fundraising initiatives.
- IV. Timing of the Design Competition and Building Schedule.
- V. Inauguration of the Monument (on a significant national holiday and including President Bush and other leaders, family members, corporate contributors, etc.)
- VI. Assistance with ancillary programs such as the dedication of a Stamp, a hotline to answer questions from the public, a Victims of Terrorism Relief Organization for Family Members, educational programs, the release of a national report on terrorism, etc.

THE WHITE HOUSE
WASHINGTON

DATE: 4.30.90

TO: Joe Hagin

FROM: ANDY CARD *Andy*

re. PanAm 103 Commission

The attached is a draft schedule for May 15. I do not agree with the plan to have the President go to room 450 with the Commissioners. Instead I think the Commissioners should brief the families with a Presidential drop by at the end of the meeting.

Let's make DQB the action officer.

c.c. D.Q. Bates

PRESIDENT'S COMMISSION ON AVIATION SECURITY AND TERRORISM

1825 K Street, N.W., Suite 519
Washington, D.C. 20036
(202) 254-3166

CHAIRMAN
Ann McLaughlin

AC HAS SEEN

MEMBERS

Sen. Frank R. Lautenberg (D-NJ)
Sen. Alfonse M. D'Amato (R-NY)
Rep. James L. Oberstar (D-MN)
Rep. John P. Hammerschmidt (R-AR)
Mr. Edward Hidalgo
Gen. Thomas C. Richards USAF (Ret.)

April 30, 1990

TO: Andrew H. Card,
Deputy Chief of Staff
The White House

FROM: Ann McLaughlin



SUBJECT: May 15 Agenda

The following is our suggested sequence of events for presentation of the report to the President, and other related events on May 15th.

1) 9:30 A.M. The Chairman and six Commissioners present the Report to the President in the Roosevelt Room. Chairman outlines the recommendations. Limited Commission staff attendance.

2) 10:00 A.M. President, Commissioners, and appropriate Commission staff meet with Family members in room 450 OEOb. The objective of this meeting is to pay tribute to the Families and hear brief comments from the President regarding the Report. The President will present flags to the families represented. Attendance is estimated to be about 200 family members (189 Americans were killed in the bombing). This ceremony will be a private one, without media, and include a military color guard. Invitations will be sent from the White House using existing State Department next-of-kin addresses.

3) 10:30 P.M. President leaves following flag presentation and remarks to the families. Commissioners and staff brief families on contents of Report and respond to questions.

4) 11:30 P.M. Commission conducts Press Conference at National Press Club. Press has had embargoed copies since 8:30 A.M., as have a limited number of Family representatives. It is expected that one and maybe both Family groups will have their own Press Conference.

5) Congressional leadership will be briefed separately by Commission staff and every office will be provided a Report and Fact Sheets.

THE WHITE HOUSE
WASHINGTON

Date: 9/26/89

TO: *andy card*

FROM: **JAMES W. CICONI**
Assistant to the President and
Deputy to the Chief of Staff

- ☒ Information
- ☐ Action
- ☐ Let's Discuss



THE WHITE HOUSE
WASHINGTON

September 26, 1989

TO: CHIEF OF STAFF

FROM: **JAMES W. CICCONI**
Assistant to the President and
Deputy to the Chief of Staff

Ed Rogers asked for a status
report for you regarding the
Pan Am 103 Commission.



Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
01. Memo	From Chase Untermeyer to Jim Cicconi Re: PanAm 103 Commission (1 pp.)	09/26/89	P-2, P-5 Open on Expiration of PRA (Document Follows) By <u>GA</u> (NLGB) on <u>4/5/05</u>	

Collection:

Record Group: Bush Presidential Records
Office: Chief of Staff to the President, Office of the
Series: Card, Andrew A.
Subseries:
WHORM Cat.:
File Location: Pan Am 103 Commission

Date Closed:	3/19/2003	OA/ID Number:	02718-015
FOIA/SYS Case #:	1998-0034-F	Appeal Case #:	
Re-review Case #:	2005-0354-S	Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

Presidential Records Act - [44 U.S.C. 2204(a)]

P-1 National Security Classified Information [(a)(1) of the PRA]
P-2 Relating to the appointment to Federal office [(a)(2) of the PRA]
P-3 Release would violate a Federal statute [(a)(3) of the PRA]
P-4 Release would disclose trade secrets or confidential commercial or financial information [(a)(4) of the PRA]
P-5 Release would disclose confidential advice between the President and his advisors, or between such advisors [(a)(5) of the PRA]
P-6 Release would constitute a clearly unwarranted invasion of personal privacy [(a)(6) of the PRA]

C. Closed in accordance with restrictions contained in donor's deed of gift.

PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

(b)(1) National security classified information [(b)(1) of the FOIA]
(b)(2) Release would disclose internal personnel rules and practices of an agency [(b)(2) of the FOIA]
(b)(3) Release would violate a Federal statute [(b)(3) of the FOIA]
(b)(4) Release would disclose trade secrets or confidential or financial information [(b)(4) of the FOIA]
(b)(6) Release would constitute a clearly unwarranted invasion of personal privacy [(b)(6) of the FOIA]
(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

THE WHITE HOUSE
WASHINGTON

26 September 1989

SEP 26 A10:27

MEMORANDUM FOR JIM CICONI

From: Chase Untermeyer

Subj: PanAm 103 Commission

The President must appoint three members. Two of the three have accepted: Ann McLaughlin and ex-Secretary of the Navy Edward Hidalgo.

The third seat (the chairmanship) has been jinxed. Originally, Admiral Jim Holloway agreed to it but was subsequently told by his doctor he needed an operation. After that, Secretary Skinner tried unsuccessfully with General Vessey (ex-CJCS), General Cassity (ex-CINCMAC), and Admiral Crowe.

If the COS/President desire to have a retired military person as chairman, I would recommend General PX Kelley or Admiral Wesley McDonald (ex-SACLANT/CINCLANTFLT). Another option is to ask Ann McLaughlin to chair the Commission and announce the third member later.

cc: LGen Scowcroft

Chase

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
02. Note	From Andy Card to Chase Untermeyer Re: PanAm 103 Commission (1 pp.)	08/17/89	P-2, P-3 Open on Expiration of PRA (Document Follows) By <u>CD</u> (NLGB) on <u>4/5/05</u>	

Collection:

Record Group: Bush Presidential Records
Office: Chief of Staff to the President, Office of the
Series: Card, Andrew A.
Subseries:
WHORM Cat.:
File Location: Pan Am 103 Commission

Date Closed:	3/19/2003	OA/ID Number:	02718-015
FOIA/SYS Case #:	1998-0034-F	Appeal Case #:	
Re-review Case #:	2005-0354-S	Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

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(b)(7) Release would disclose information compiled for law enforcement purposes [(b)(7) of the FOIA]
(b)(8) Release would disclose information concerning the regulation of financial institutions [(b)(8) of the FOIA]
(b)(9) Release would disclose geological or geophysical information

THE WHITE HOUSE
WASHINGTON

DATE: 8/17/89

TO: Chase

FROM: ANDY CARD

Andy
re. PanAm 103 Commission

The Governor is inclined to go with Jim Burnley, Will Ball and Ann McLaughlin. He thinks Jim should be chairman.

1. What is Jim doing now? The Gov. would like to talk with him.
2. Check with Fred McClure for House/Senate names.
3. Should Jim, Will and/or Ann not fit, we'll go at it again.

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
03. Memo	From Ken Quinn to Secretary [of State?] Re: Independent Commission (2 pp.)	07/28/89	P-2 P-5	
Open on Expiration of PRA (Document Follows) By <u>CEL</u> (NLGB) on <u>4/5/05</u>				

Collection:

Record Group: Bush Presidential Records
Office: Chief of Staff to the President, Office of the
Series: Card, Andrew A.
Subseries:
WHORM Cat.:
File Location: Pan Am 103 Commission

Date Closed:	3/19/2003	OA/ID Number:	02718-015
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Re-review Case #:	2005-0354-S	Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

RESTRICTION CODES

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7/28/89

NOTE TO THE SECRETARY

SUBJECT: Independent Commission

FROM : Ken Quinn

The attached is a draft charter for a Presidential Commission on Aviation Security and Terrorism. The draft represents a synthesis of the Lautenberg Bill, the draft Mitchell bill and the draft NSC Executive Order.

The following names represent preliminary recommendations for private sector individuals who should have appropriate clearances.

1. Bobby Ray Inman. Former CIA Deputy Director.
2. Bryan Jenkins. Terrorism expert at the Rand Corporation.
3. Robert Turner. Former Counsel to the President's Oversight Committee on the CIA and incoming Chairman to the ABA Committee on Law and National Security.
4. John Norton Moore. Former Chairman of ABA Commission on Law and National Security.
5. Richard Friedman. Current Chairman of ABA Commission on Law and Security.
6. Joseph DiGenova. Former U.S. Attorney.

7. Paul Scott Stevens. Former Counsel to the Packard Commission and Counsel to the National Security Council.
8. Frank Carlucci
9. Adm. James Holloway.
10. Darrell Trent. Former DOT Deputy Secretary.
11. Judy Hope
12. Morris Liebmann

A key appointment will be that of Executive Director. I would recommend that we look for an Executive Director within the ranks of existing Federal Service.

This is the
Governor's
PANAM 103
file.

Document Originally
Attached to
Following Page

QUESTIONS FOR THE STATE DEPARTMENT

- I. During the first year of President Reagan's Administration, an organizational structure for crisis management was established with a group chaired by the Vice President and supported by appropriate interagency working groups.

In April, 1982, the President refined specific Lead Agency responsibilities for coordination of the Federal response to terrorist incidents stating that the Department of State is responsible for terrorist incidents that take place outside U.S. territory.

1. Based on this information, why did the State Department abdicate their authority to Pan Am by referring all questions to them?
2. There were only four State Department representatives in Lockerbie. These representatives were required to obtain prior approval before providing any basic information/answers. In view of the fact that the bombing of Pan Am Flight 103 was the largest act of terrorism ever committed against U.S. civilians, why were there no high level State Department officials in Lockerbie who could provide basic information and answer questions for the victims' families?
3. When the bombing of Pan Am Flight 103 occurred, the Scottish authorities and Pan Am immediately mobilized. However, the U.S. State Department failed to mobilize and counsel officials from surrounding consulates to assist relatives. In view of the magnitude of the crisis, why and how could the State Department fail to mobilize immediately and effectively?

- II. For family members that did not go to Lockerbie, a phone number appeared in the media for family members to call to receive information from the State Department. When the number was called, instead of receiving information, family members were asked to give information.

Callers were informed that the State Department's role was to:

- help conduct the investigation, but not to disseminate any information;

- help identify American bodies;

- ensure that American bodies were returned quickly;

- ensure that all personal belongings were returned.

As soon as the bombing occurred, the State Department should have set up an emergency crisis center in the United States to assist and officially inform families on a daily basis

The following are examples of critical information that was not given to the families on a consistent and timely basis. Why?

General Procedures/Basic Information

Information detailing the documents and records needed to identify the bodies should have been, but was not given to all family members within hours of the bombing. In some cases it took days before families knew that dental records, x-rays and photographs were all critical to the identification process.

Reports detailing the number of bodies found, number of bodies identified, average time frame necessary to identify bodies, procedures for returning and receiving bodies and conditions of the bodies should have been updated and available 24 hours a day. Instead, this information was not being given to family members from the State Department at all. It was left completely in the hands of Pan Am representatives to disseminate as they saw fit.

Crash Information

Once it was determined that the Pan Am Flight 103 "crash" was in fact due to a terrorist bombing of the flight, why didn't the State Department notify the families instead of leaving it up to the media to inform the general public?

Investigation

Several U.S. government agencies including the F.B.I., C.I.A. and State Department have jurisdiction to investigate the bombing. This required that the family members be contacted for questioning. Why didn't the State Department inform the victims' families of this procedure?

Personal Belongings

Family members were given a contact person and phone number in the State Department to call with inquiries regarding personal effects. In reality, phone calls were received with unresponsive and often rude responses giving no information regarding personal effects. What was the State Department's responsibility to victims' families regarding personal belongings?

- III. What was the State Department's role in the selective notification of other U.S. government agencies, Pan Am and foreign governments?

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Cicconi

NATIONAL SECURITY COUNCIL
WASHINGTON, D.C. 20506

2273

~~CONFIDENTIAL~~

DECLASSIFIED

PER NSC WAIVER, 1500 2021-02
By SS NARA, Date 01/15/23

April 3, 1989

Pres. → Sam → where intelligence department
"make sure have in place what needed"

1989 APR -3 AM 6:29

INFORMATION

MEMORANDUM FOR BRENT SCOWCROFT

FROM: DAVID C. MILLER, JR./RAND BEERS

SUBJECT: Meeting With Relatives of PA 103 Victims

There are three issues covered in this memorandum:

- Establishment of an independent investigative commission.
- The adequacy of State's consular services.
- Summary of contacts with PA 103 families.

At Tab I, Transportation argues strongly against an independent investigative commission because Transportation and FAA have already conducted their own reviews and more importantly because sensitive information associated with the on-going investigation might leak or information helpful to terrorists might be divulged. State and the NSC staff strongly support Transportation's argument against an independent investigative commission, believing that yet another public inquiry will only complicate our efforts to fashion a response to the PA 103 tragedy, particularly in light of the sensitive information which is already leaking into the press in the UK parliamentary debate. As an alternative, the President might ask the NSC Policy Coordination Committee (PCC) on Counterterrorism to review the issue. (This committee would be chaired by State, but is still to be established by the omnibus PCC memo being drafted by the Executive Secretariat).

At Tab II are excerpts from a report prepared by State/Consular Affairs concerning their handling of the next of kin of victims of PA 103. It also provides reasons for the anger of some of the families.

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Declassify on: OADR

~~CONFIDENTIAL~~

A couple of weeks ago

Larry Kerr @ State - would take care of details "5 city - promised would take care of Donna Waters

① 4 centralize terrorism data
implement terrorism Dept. ex person on NSC
② State has had problem

Airline Security
assumed effective system
assumed had been flown getting around it
argued can place plane back in, did begin
Have no defense against bombs
Now analysis given / 103 was the 4th
2 damaged / 1 died passenger

Extroaching measures needed
TNA / for Electronics
can take down wires on board
IBN announced that there might
should not fly U.S. carrier
Blow up at the system
Import will be granted

There is no security. Ready to take a lesson of absence from his job - State Department
Within Congress / committee doesn't share information - overlaps in agencies
Liam assigned due to one - Personal property problem
Have 20/25 consular officers there - Our job was...

Waiting for 2 weeks - what is the body contacts in and guess not available... he was wanted may find he did not view - coordinate the effort set up a weekly committee
Shinnah look the time - we have a tight here - 12 minutes - look at in prison - will check letter tomorrow

~~CONFIDENTIAL~~

~~CONFIDENTIAL~~

2

Key points of Tab II:

- PA insisted on making the initial call to the next of kin, passing the names to State 48 hours after the disaster.
- State works with next of kin - not all family members - which is annoying to some - including some who will be with the President today.
- All the next of kin have had numerous contacts with State.
- Nonetheless, in all disasters, State has learned that there is a certain percentage of relatives who are emotionally unable to deal with the situation and typically are highly critical of any assistance.

At Tab III State has provided a chronology of contacts with three of the people with whom the President will meet - Carolyn Ammerman, Wendy Giebler, and Paul Hudson. All have been contacted on many occasions. It should be noted that Wendy Giebler has been quite emotional at previous gatherings.

Attachments

Tab I	DOT Arguments Against An Independent Commission
Tab II	State/Consular Affairs Report
Tab III	State Chronological Report of Contact With Next of Kin

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~~CONFIDENTIAL~~

**ARGUMENTS AGAINST ESTABLISHMENT OF
AN INDEPENDENT COMMISSION ON AVIATION SECURITY**

The Department believes that the establishment of an Independent Commission to investigate the circumstances surrounding the sabotage of Pan Am Flight 103 would be highly imprudent, for the following reasons.

First, the Department of Transportation and its Federal Aviation Administration are already undertaking an intensive in-house review conducted by personnel who have not been identified with past aviation security policies. Many corrective actions are already being taken as a result of that review, some of which have already been announced by Secretary Skinner; others are in store. This review has consumed every available resource that can be employed without jeopardizing the day-to-day operations of the aviation security apparatus.

The establishment of an Independent Commission would be premature and, by requiring the Department to divert resources from its own review and make them available to provide information to the Commission, would actually impede the implementation of improvements now being contemplated.

Second, there are sensitive issues of foreign policy involved in aviation security. For example, problems found in the collection and dissemination of threat information often involve friendly foreign governments, and their resolution must be handled carefully and diplomatically. The United States has worked well in this area with many of its allies, and has entered into a number of aviation security agreements to enhance cooperation and coordination; additional agreements are contemplated. The establishment of the Independent Commission and the conduct of its investigation could be viewed as an indictment of the cooperative work that the United States and its allies engage in, and could thwart the successful negotiation of additional security agreements.

Third, the investigation of the Pan Am 103 bombing is still underway and the determination of the group or groups of individuals responsible for the incident obviously carries extremely significant ramifications for our country. The Commission might interfere with this most critical phase of the investigation. Premature release of evidence, both classified and unclassified, could seriously jeopardize successful prosecution of the perpetrators.

Finally, much of the information involved in any review of aviation security is highly sensitive and needs to be strictly protected. We are not at all confident that the Independent Commission could do this. Divulgence of sensitive information could seriously hamper efforts to combat terrorist activities, cause the sources of that information to dry up, and endanger the lives of those who provide it.

News of the plane's destruction arrived about 3:45 p.m. on December 21. The Executive Secretariat (S/S) immediately convened a working group composed of CA, EUR, S/CT and others. By 5:00 p.m. a Consular task force of 15-20 persons was at work in the Operations Center. Its members began answering the flood of telephone inquiries. The key question asked: was my relative on the plane?

We made our first request to Pan Am for a passenger list at about 4:15 p.m. Senior airline officials decided airline personnel should notify next-of-kin. They withheld the manifest until 10:40 p.m. The manifest itself with only last names and first initials was often unhelpful. We can trace next-of-kin through our automated passport records but usually need at least a full name. Still, we located some next-of-kin and began trying to call them. The manifest did tell us who was not on the plane so we could relieve the fears of many inquirers.

We sought more information from Pan Am. We finally obtained their family contact list around mid-day on December 23. Pan Am assured us they had contacted a next-of-kin for every victim. As we made follow-up calls we found this to be true. The critical fact that Pan Am established itself as the prime contact point led to criticism later. There was, however, no widespread complaint about this by the families in the first few weeks after the bombing.

So we did what we could including the following:

- We maintained our round-the-clock task force here for a week after the bombing until incoming queries ceased. We logged some 800 hours of overtime in the Department on this effort.

- The U.S. Ambassador to England flew to Lockerbie on the night of December 21. Task forces worked round-the-clock in London and Lockerbie for three weeks after the crash.

-- Both the Department and our officers in the United Kingdom worked at length with the British to

- . cut red tape in identifying and helping arrange for return of remains to the U.S.
- . set up a process to inventory and control some 16,000 items of victims' personal effects. A major complication was the Scots' need to be meticulous in examining these items since they were potential evidence in a mass murder case.
- . meet and brief relatives on arrival in England.
- . coordinate with families here to provide information about the above items.

--More recently we:

- . called all the families to establish a "case worker" system so that each family has a particular CA officer as contact point.
- . had numerous conversations about death certificates and property issues.
- . facilitated development of a family support group.
- . assisted Scottish police in their visit to the U.S. to brief victims' families.

WHY ARE SOME (NOT ALL) FAMILIES MAD AT THE GOVERNMENT

Families view their murdered relatives more like soldiers killed in an attack on the U.S. They feel the USG reaction should have paralleled that given, for example, to Marines killed in Lebanon. They also see the whole issue of airline threat alerts as an outrage. They believe "the bureaucrats got off and our kids got on that plane."

They also express deep concern that:

- Pan Am had the lead role in notifying next of kin.
- No senior official ever wrote them condolences.
- Return of personal effects has been slow.

Withdrawal/Redaction Sheet

(George Bush Library)

Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
05. Chronology	Case Chronology for Thomas Joseph Ammerman (2 pp.)	n.d.	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Chief of Staff to the President, Office of the
Series: Card, Andrew A.
Subseries:
WHORM Cat.:
File Location: Pan Am 103 Commission

Date Closed:	3/19/2003	OA/ID Number:	02718-015
FOIA/SYS Case #:	1998-0034-F	Appeal Case #:	
Re-review Case #:	2005-0354-S	Appeal Disposition:	
P-2/P-5 Review Case #:		Disposition Date:	
AR Case #:		MR Case #:	
AR Disposition:		MR Disposition:	
AR Disposition Date:		MR Disposition Date:	

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PRM. Removed as a personal record misfile.

Freedom of Information Act - [5 U.S.C. 552(b)]

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Withdrawal/Redaction Sheet

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Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
06. Chronology	Case Chronology - William David Giebler (4 pp.)	n.d.	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Chief of Staff to the President, Office of the
Series: Card, Andrew A.
Subseries:
WHORM Cat.:
File Location: Pan Am 103 Commission

Date Closed:	3/19/2003	OA/ID Number:	02718-015
FOIA/SYS Case #:	1998-0034-F	Appeal Case #:	
Re-review Case #:	2005-0354-S	Appeal Disposition:	
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Document No. and Type	Subject/Title of Document	Date	Restriction	Class.
07. Chronology	Case Chronology Melina K. Hudson (2 pp.)	n.d.	(b)(6)	

Collection:

Record Group: Bush Presidential Records
Office: Chief of Staff to the President, Office of the
Series: Card, Andrew A.
Subseries:
WHORM Cat.:
File Location: Pan Am 103 Commission

Date Closed:	3/19/2003	OA/ID Number:	02718-015
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